NGĀ MANU TĀIKO
MANAWATŪ DISTRICT COUNCIL

AGENDA

Meeting to be held

TUESDAY 12 DECEMBER 2017
6.00pm

In the Manawatū District Council, Council Chambers,
135 Manchester Street, Feilding

Dr Richard Templer
Chief Executive
MEMBERSHIP

Chairperson
Councillor Alison Short

Deputy Chairperson
To be appointed

Members
Oriana Paewai – Aorangi Marae
Rose Tait – Kauwhata Marae
Maria Maraku-Harrison – Kotuku Marae
Piri-Hira Tukapua – Paranui Marae
Amiria Arapere – Parewahawaha Marae
Kipa Arapere – Poupatate Marae
Robyn Devonshire – Te Au
Wiremu Kingi Te Awe Awe – Te Rangimarie Marae
Manurere Devonshire – Taumata O Te Ra Marae
Atiria Reid – Te Hiiri Marae
Kathryn Knowles – Te Iwa Marae
Aroha Paranihi – Te Tikanga Marae
Her Worship the Mayor, Helen Worboys
Councillor Stuart Campbell
Councillor Alison Short
ORDER OF BUSINESS

1. KARAKIA

2. APOLOGIES

3. DECLARATIONS OF CONFLICTS OF INTEREST
   Notification from members of:
   3.1 Any interests that may create a conflict with their role as a committee member relating to the items of business for this meeting; and
   3.2 Any interests in items in which they have a direct or indirect pecuniary interest as provided for in the Local Authorities (Members’ Interests) Act 1968

4. NOTIFICATION OF LATE ITEMS:
   Where an item is not on the agenda for a meeting, that item may be dealt with at that meeting if:
   4.1 The Committee by resolution so decides; and
   4.2 The Chairperson explains at the meeting at a time when it is open to the public the reason why the item is not on the agenda, and the reason why the discussion of the item cannot be delayed until a subsequent meeting.

5. CONFIRMATION OF MINUTES
   Draft resolution
   That the minutes of Ngā Manu Tāiko Manawatū District Council meeting held on 10 October 2017 be adopted as a true and correct record.

6. MATTERS ARISING FROM THE MINUTES

7. PRESENTATIONS
   7.1 MDC Reserve Management Plan Review Process – Cheryl Robilliard and Doug Tate (MDC Community Facilities Manager)
   7.2 Manawatu Gorge Project – Mary O’Callaghan and Sabrina Young from GHD and Cynthia Ward (MDC Senior Policy Advisor)
   7.3 Feilding Urban Growth Precinct 4 Update – Cynthia Ward (MDC Senior Policy Advisor)

8. REPORT BACK FROM TE KAUNIHERA WORKING GROUP

9. DISCUSSION POINTS
   9.1 Council decision to establish Maori Wards for Electoral Purposes
   9.2 Principal Adviser – Maori
10. OFFICER REPORTS

10.1 DEVELOPMENT OF MAORI CAPACITY TO CONTRIBUTE TO DECISION-MAKING POLICY

Report of the General Manager – Community and Strategy dated 22 November 2017

11. ITEMS OF INTEREST

12. CONSIDERATION OF LATE ITEMS

13. CLOSING KARAKIA

14. MEETING CLOSURE
Minutes of a meeting of Ngā Manu Tāiko Manawatū District Council held on Tuesday 10 October 2017, commencing at 6.09pm in the Manawatū District Council Chambers, 135 Manchester Street, Feilding.

KUA TAE MAI / PRESENT:
Councillor Alison Short (Chairperson)
Kipa Arapere
Manurere Devonshire
Robyn Devonshire
Maria Maraku-Harrison
Aroha Paranihi
Atiria Read
Rosemary Tait
Wiremu Te Awe Awe
Trieste Te Awe Awe
Her Worship the Mayor

LEAVE OF ABSENCE:
Councillor Stuart Campbell

NGĀ WHAKAPAHA / APOLOGIES:
Kathryn Knowles
Amiria Arapere
Oriana Paewai
Te Iwa Marae
Parewhawaha Marae
Aorangi Marae

IN ATTENDANCE:
Councillor Hilary Humphrey
Richard Templer
Karel Boakes
Janine Hawthorn
Allie Dunn
Chief Executive
Regulatory Manager
Community Development Adviser
Governance Team Leader

NMT 17/082 OPENING KARAKIA

Kipa Arapere provided a karakia timatanga to open the meeting.

NMT 17/083 APOLOGIES

RESOLVED

That the apologies received from Kathryn Knowles, Amiria Arapere, and Oriana Paewai be accepted.

Moved by: Kipa Arapere
Seconded by: Manurere Devonshire
CARRIED

NMT 17/084 DECLARATIONS OF CONFLICTS OF INTEREST

There were no conflicts of interest to declare.

NMT 17/085 NOTIFICATION OF LATE ITEMS

There were no late items notified for consideration.
CONFIRMATION OF MINUTES

RESOLVED

That the minutes of Ngā Manu Tāiko Manawatū District Council meeting held on 8 August 2017 be adopted as a true and correct record.

Moved by: Kipa Arapere
Seconded by: Her Worship the Mayor

CARRIED

MATTERS ARISING FROM THE MINUTES

There were no matters arising from the minutes.

PRESENTATION - CHANGES TO CONSENTING REQUIREMENTS OF THE RESOURCE MANAGEMENT ACT

Karel Boakes, MDC Regulatory Manager, spoke about changes to consenting requirements arising from the Resource Legislation Amendment Act. She noted that the Government’s intention was that the changes would streamline the consenting process, with the aim of making small scale applications faster and at less cost for the applicant, and provide for better management of natural hazards. She advised that the changes would come into effect from 18 October 2017.

REPORT BACK FROM TE KAUNIHERA WORKING GROUP

Manurere Devonshire circulated minutes from the September meeting of Te Kaunihera Working Group, giving an overview of discussions held at the hui.

DISCUSSION POINT - REVIEW OF REPRESENTATION / MAORI WARDS

Members discussed the request from Council for guidance on whether or not Council should proceed with a Maori electoral ward at the 2019 Council elections. Members advised that their expectation was that should a Maori electoral ward be implemented by Council, that the standing committee Ngā Manu Tāiko Manawatū District Council be retained given its importance for liaison between Council and the people who have mana whenua.

It was agreed that Manurere Devonshire would be the contact point to obtain feedback from each of the Marae, and that this feedback would be provided to Council by Tuesday 17 October 2017.

DISCUSSION POINT LETTER FROM MINISTRY OF CULTURE AND HERITAGE RE COMMUNITY EVENTS IN 2018 TO COMMEMORATE THE SIGNING OF TE TIRITI O WAITANGI

The letter from Ministry of Culture and Heritage regarding funding for community events in 2018 to commemorate the signing of Te Tiriti o Waitangi was discussed. It was noted that the letter had been pre-circulated. Her Worship the Mayor advised that
there was an Event fund available from Council should there be a wish to hold a Waitangi Day celebration in the community.

NMT 17/092 DISCUSSION POINT PRINCIPAL ADVISER – MAORI

Richard Templer, Chief Executive, updated the committee on progress being made with recruiting a Principal Adviser – Maori. He advised that interviews for this position would be held shortly and it was agreed that the interview panel would include Amiria Arapere and Kipa Arapere.

NMT 17/093 DEVELOPMENT OF MAORI CAPACITY TO CONTRIBUTE TO DECISION-MAKING POLICY

Report of the General Manager – Community and Strategy dated 12 September 2017 seeking review of the current Development of Māori Capacity to Contribute to Decision-Making Policy and recommendation of any change to Council. Janine Hawthorn, MDC Community Development Adviser, gave a presentation explaining what the policy is, the requirement for the policy and the timeline for the review.

It was agreed that the members would take this information back to their marae for consideration and make a recommendation at the December 2017 meeting of Ngā Manu Tāiko Manawatu District Council.

NMT 17/094 2017-18 URUPA APPLICATIONS

Report of the General Manager – Community and Strategy dated 11 September 2017 presenting for consideration the Urupā funding applications for the 2017/18 financial year. The meeting noted that some of the applicants were servicing more than one Urupā.

RECOMMENDED

That the Council grants the following applications for funding under the Private Cemetery/Urupā criteria:

- Aorangi Urupa Management Committee $2,054.00
- Rongopai Urupa Committee $453.90
- Taumata o Te Ra Marae $227.00
- Te Tikanga Marae $2,000.00

Moved by: Councillor Alison Short
Seconded by: Manurere Devonshire
CARRIED
NMT 17/095  MEETING SCHEDULE FOR 2018


RESOLVED

That Ngā Manu Tāiko Manawatū District Council note its meetings scheduled for 2018 as follows:

- Tuesday 13 February 2018, 6.00pm
- Tuesday 10 April 2018, 6.00pm
- Tuesday 12 June 2018, 6.00pm
- Tuesday 14 August 2018, 6.00pm
- Tuesday 9 October 2018, 6.00pm
- Tuesday 11 December 2018, 6.00pm

Moved by:  Aroha Paranihi
Seconded by:  Kipa Arapere

CARRIED

NMT 17/096  ITEMS OF INTEREST - MANAWATU GORGE UPDATE

Richard Templer, Chief Executive, gave a presentation updating members on the New Zealand Transport Agency’s progress with consideration of alternative routes for a Manawatū Gorge bypass. He advised that the New Zealand Transport Agency would be releasing their shortlist of alternative routes on Wednesday 11 October 2017.

NMT 17/097  ITEMS OF INTEREST – SYNTHETIC DRUGS MEETING

Her Worship the Mayor gave an update on the recent community meeting held to discuss the problem of synthetic drugs and the actions that were agreed to at that meeting. This followed a meeting held by Iwi, who shared the outcome from their meeting. A taskforce meeting has since been held where the following three initiatives were agreed:

1. Visual messages to be available in the community as soon as possible. Public Health and Council’s Comms team assigned to work on that initiative. For example billboards, posters, adverts for community newsletters, videos for the health centre and Google TV.

2. Email sent to all schools in the district offering a team to speak to their students in assembly with the message of teaching them to say no to drugs.
3. Free Family “Have a Go Day” to be organised for Sunday 12 November – all agencies together, possible venue of Victoria Park. Suggestion for a rally to start and then walk on mass to the park where the open day will be held. Would be open to anyone that wanted to be part of the have a go day.

Her Worship the Mayor also updated members on a meeting held with Police who had made three key arrests and confiscated a huge amount of the product.

NMT 17/098 CONSIDERATION OF LATE ITEMS

There were no items of late business for consideration.

NMT 17/099 CLOSING KARAKIA

Kipa Arapere provided a karakia whakamutunga to conclude the proceedings.

NMT 17/100 MEETING CLOSURE

The Chairperson closed the meeting at 8.00pm.

Approved and adopted as a true and correct record.
Ngā Manu Tāiko Manawatū District Council

Meeting of 12 December 2017

Business Unit: Community and Strategy
Date Created: 22 November 2017

Development of Māori Capacity to Contribute to Decision-Making Policy

Purpose

To review and recommend the adoption of the Development of Māori Capacity to Contribute to Decision-Making Policy 2017 for inclusion in the Draft 2018-28 Long Term Plan.

Significance of Decision

The Council’s Significance and Engagement policy is not triggered by matters discussed in this report.

Recommendations


Report prepared by:
Janine Hawthorn
Community Development Adviser

Approved for submission by:
Brent Limmer
General Manager - Community and Strategy
1 Contribution to the Council Vision and Council Outcomes

1.1 Relationship to the Council Outcomes that underpin the Council’s Vision:

_Connected, vibrant and thriving Manawatu – the best rural lifestyle in New Zealand_

<table>
<thead>
<tr>
<th>Manawatu District will improve the natural environment, stewarding the district in a practice aligned to the concept of kaitiakitanga.</th>
<th>The Manawatu will attract and retain residents.</th>
<th>Manawatu district develops a broad economic base from its solid foundation in the primary sector.</th>
<th>Manawatu and its people are connected via quality infrastructure and technology.</th>
<th>Manawatu’s built environment is safe, reliable and attractive.</th>
<th>Manawatu District Council is an agile and efficient organisation.</th>
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2 Background

2.1 The Manawatu District Council is required, under the Local Government Act 2002, to include in its Long Term Plan a Development of Māori Capacity to Contribute to Decision-Making Policy.

2.2 The purpose of the policy is to establish, maintain and foster processes to provide opportunities for Māori to contribute to Council’s decision making processes.

2.3 This policy in no way replaces Council’s statutory obligation to consult with Iwi Authorities under various legislation.

2.4 Council is currently preparing its 2018-28 Long Term Plan. As part of that preparation it is reviewing all the existing policies which includes the Development of Māori Capacity to Contribute to Decision-Making Policy.

2.5 Council is seeking feedback from Ngā Manu Tāiko Manawatū District Council on the existing policy before it is adopted for inclusion in the 2018-2028 Long Term Plan.

3 Discussion and Options considered

3.1 Ngā Manu Tāiko Manawatū District Council were taken through the existing policy at its last hui held on 10 October 2017. Members were invited to forward any changes to the Community Development Adviser for further consideration at the 12 December 2017 hui.

3.2 It was noted on 10 October that some cosmetic changes were required to be made to the policy. These included the name change of the Committee as well as the establishment of Te Kaunihera Working Group.

3.3 Since the hui on 10 October, Council considered and adopted a recommendation from Ngā Manu Tāiko for the establishment of a Māori Ward in the Manawatū District for electoral purposes. Council is currently following a statutory process under the Electoral Act 2001. This recent decision to establish a Māori Ward needs to be reflected in the policy.
3.4 Attached is a revised copy of the policy for consideration by Ngā Manu Tāiko which reflects the changes referred to in previous paragraphs. Also attached is a copy of the current policy for ease of comparison.

3.5 The revised policy has been reformatted, reflects the new Committee name, includes reference to Te Kaunihera Working Group, and notes that Council is currently progressing through the statutory requirements in relation to the establishment of a Māori Ward for electoral purposes.

3.6 Ngā Manu Tāiko is now being asked to consider the revised copy of the policy, make changes where required and recommend to Council its adoption for inclusion in the Draft 2018-28 Long Term Plan.

4 Operational Implications

4.1 There are no capital/operating expenditure implications or maintenance costs associated with this paper.

5 Financial implications

5.1 There are no financial implications associated with this paper.

6 Statutory Requirements

6.1 Section 81 of Part 6 of the Local Government Act 2002 refers:

“Contributions to decision-making processes by Māori

(1) A local authority must-

a. establish and maintain processes to provide opportunities for Māori to contribute to the decision-making processes of the local authority; and

b. consider ways in which it may foster the development of Māori capacity to contribute to the decision-making processes of the local authority; and

c. provide relevant information to Māori for the purposes of paragraphs (a) and (b).

(2) A local authority, in exercising its responsibility to make judgments about the manner in which subsection (1) is to be complied with, must have regard to—

a. the role of the local authority, as set out in section 11; and

b. such other matters as the local authority considers on reasonable grounds to be relevant to those judgments.”
6.2 Section 8 of Schedule 10 of the Local Government Act 2002 refers:

“Development of Māori capacity to contribute to decision-making processes

A long-term plan must set out any steps that the local authority intends to take, having undertaken the consideration required by section 81(1)(b), to foster the development of Māori capacity to contribute to the decision-making processes of the local authority over the period covered by that plan.”

7 Delegations

7.1 Ngā Manu Tāiko Manawatū District Council do not have delegated authority to make a decision on this matter but can make a recommendation to Council.

8 Consultation

8.1 There are no consultation requirements in relation to this report. However, Council is required to consult with the public on its Long Term Plan which would include the Development of Māori Capacity to Contribute to Decision-Making Policy.

9 Cultural Considerations

9.1 As mentioned previously, the Development of Māori Capacity to Contribute to Decision-Making Policy does not replace Council’s statutory obligation to consult with Iwi Authorities under various legislation.

10 Conclusion

10.1 As mentioned at the 10 October hui the timeline for the review of the Development of Māori Capacity to Contribute to Decision Making Policy is as follows:

- Introduced to Council on 5 October.
- Presented for review to Ngā Manu Tāiko 10 October 2017.
- Proposed changes to be recommended to Council by Ngā Manu Tāiko at its 12 December 2017 hui.
- Policy to be considered and adopted by Council on 22 February 2018 for inclusion in the Draft 2018-28 Long Term Plan.

10.2 In order to meet the above timeline for Council to adopt the policy by 22 February 2018, Ngā Manu Tāiko will need to have reviewed the policy and recommended its adoption at the 12 December 2017 hui.

11 Attachments

- Development of Māori Capacity to Contribute to Decision-Making Policy 2015
- Development of Māori Capacity to Contribute to Decision-Making Policy 2017 (Proposed)
Manawatu District Council

Development of Maori Capacity to Contribute to Decision-Making Policy
Development of Maori Capacity to Contribute to Decision-Making

The Manawatu District is home to a number of Marae. In recognition of the important part they play within the community and because of a request from a Tangata Whenua Representatives Group, a Marae Consultative Standing Committee was established in 1998. Its principal purpose is to liaise between Council and local Tangata Whenua.

Membership of the Committee initially comprised one member from Aorangi, Kauwhata, Parewahawaha, Poupatate, Te Rangimarie, Taumata O Te Ra, Te Hiiri and Te Tikanga Marae, along with three elected members appointed by Council with the Chairperson being appointed by the Committee. The Marae of Kotuku and Te Iwa were added shortly after the Committee was established.

In May 2014, the Marae Consultative Standing Committee requested that Council give consideration to extending the membership of the Committee to include representation from the hapu of Ngati Te Au, Ngati Rakau (Motuiti Marae) and Ngati Turanga (Paranui Marae) as although they are located in the Horowhenua District, they have mana whenua status within the Manawatu District. This is a similar situation to Parewahawaha Marae which is located in the Rangitikei District but who have mana whenua status in the Manawatu District. Council accepted the Committee’s request and invited representation from the three suggested hapu. The hapu of Ngati Te Au and Ngati Turanga took up Council’s invitation and are now represented on the Marae Consultative Standing Committee.

A continuing focus for the Marae Consultative Standing Committee will be to ensure that all Maori of the district are represented, and are able to have a say in Council decision-making and that Council is liaising with the people who have mana whenua.

The Marae Consultative Standing Committee meets on a bi-monthly basis, with items of business reflecting the Council’s current activities and issues identified by committee members. The committee meetings provide a forum for regular communication and is one avenue for Tangata Whenua to have input into the council’s decision-making processes.

The Local Electoral Act 2001 provides for the establishment of Maori Ward(s). Consideration of the establishment of a Maori Ward in the Manawatu District is required to be done before 23 November, two years prior to the next election. The Marae Consultative Standing Committee has previously established a Maori Representation Working Party tasked with the purpose of providing input to the Manawatu District Council representation review by considering the usefulness of a Maori ward or wards for the purpose of achieving effective Maori contribution to decision making at Manawatu District Council.

The Working Party last met in 2011 and voted not to establish a Maori Ward at that time but will be revisited in the future.

The Marae Consultative Committee continues to represent the interests of Tangata Whenua – the people of the land, as well as those with mana whenua status within the Manawatu District and is inclusive of all Maori in our community.

This policy does not replace Council’s statutory obligation to consult with Iwi Authorities under legislation e.g. Resource Management Act.

Definitions

*mana whenua* means customary authority exercised by an iwi or hapu in an identified area.

*tangata whenua*, in relation to a particular area, means the iwi, or hapu that holds mana whenua over that area.
The District’s Marae location map is as follows:
Manawatu District Council

Draft Development of Māori Capacity to Contribute to Decision-Making Policy 2017
Draft Development of Māori Capacity to Contribute to Decision Making Policy 2017

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<thead>
<tr>
<th>Type of policy</th>
<th>Governance</th>
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<tr>
<td>Policy dated (adopted)</td>
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1. **Introduction**

The purpose of the Development of Māori Capacity to Contribute to Decision Making Policy is to establish, maintain and foster processes that will provide opportunities for Māori to contribute to Manawatū District Council’s decision making processes.

The Manawatū District is home to a number of Marae. In recognition of the important part they play within the community and because of a request from a Tangata Whenua Representative Group, Ngā Manu Tāiko Manawatū District Council (previously known as Marae Consultative Standing Committee) was established in 1998.

In 2015, Ngā Manu Tāiko Manawatū District Council established Te Kaunihera Working Group as a means of working through specific outcomes. This Working Group reports directly to Ngā Manu Tāiko Manawatū District Council.

2. **Ngā Manu Tāiko Manawatū District Council**

2.1. **Purpose**

2.1.1. The principal purpose of Ngā Manu Tāiko Manawatū District Council is to liaise between Council and local Tangata Whenua.

2.1.2. Ngā Manu Tāiko Manawatū District Council represents the interests of Tangata Whenua – the people of the land, as well as those with mana whenua status within the Manawatū District and is inclusive of all Māori in our community.

2.1.3. A continuing focus for Ngā Manu Tāiko Manawatū District Council will be to ensure:

- that all Māori of the district are represented
- that all Māori are able to contribute to Council decision making
- that Council is liaising with the people who have mana whenua

2.2. **Membership**

2.2.1. Membership of Ngā Manu Tāiko Manawatū District Council comprises one member from Aorangi, Kauwhata, Parewahawaha, Poupatate, Te Rangimarie, Taumata O Te Ra, Te Hiiri, Te Tikanga, Kotuku and Te Iwa Marae and the hapū of Ngāti Te Au and Ngāti Tauranga, along with three elected members appointed by Council with the Chairperson being appointed by the Committee.
3. **Te Kaunihera Working Group**

3.1. **Purpose**

3.1.1. The purpose of the Te Kaunihera Working Group is to progress the framework and develop an action plan for the following outcomes:

- **Feilding Library**
  - Build and maintain relationship and profile of Tangata Whenua and Māori history, values and information.

- **Information Centre**
  - Ensure iwi / hapū / and Māori Institutions / networks are recognised in contact lists and profiled where appropriate, at the Library and Information Centre.
  - Visual images that will draw visitors inside.

- **Town marketing of events**
  - Identify the current gaps i.e. Major Māori events not marketed, or opportunities for Iwi and wider Māori community participation in existing events.

- **Developing shared understandings between Manawatū District Council and Iwi**
  - Identify events and/or specific awareness training opportunities for the community and relevant organisations – including Manawatū District Council staff.
  - Manawatū District Council corporate training, including understanding concepts such as rangatiratanga, manaakitanga, kaitiakitanga, wairua and ūkaipōtanga in relation to local government responsibilities.

3.2. **Membership**

3.2.1. The Working Group is made up of representatives of Ngā Manu Tāiko Manawatū District Council.

4. **Māori Ward**

4.1. **Electoral Process**

4.1.1. The Local Electoral Act 2001 provides for the establishment of Māori Ward(s).
4.1.2. At the time of adopting the Development of Māori Capacity to Contribute to Decision Making Policy for inclusion in Council’s Draft 2018-28 Long Term Plan, Council was progressing through the statutory requirements to publicly notify its intention to establish a Māori Ward in the Manawatū District. This public notice is required to detail the public’s right to demand a poll to countermand this decision. The requirements for a valid demand are set out in section 19ZC of the Local Electoral Act 2001.

4.1.3. If there is no valid demand received from electors to hold a poll, then Council’s decision to establish a Māori Ward is final and remains in force for the next two triennia (i.e. 2016-2022 and 2022-2025). After which time a resolution under Section 19Z of the Local Electoral Act 2001 or a poll is required to discontinue Māori Wards for electoral purposes.

4.1.4. Should a Māori Ward be established, Ngā Manu Tāiko Manawatū District Council will continue to be retained given its importance for liaison between Council and the people that have mana whenua.

5. **Statutory Obligation**

5.1.1. The Development of Māori Capacity to Contribute to Decision Making Policy does not replace Council’s statutory obligation to consult with Iwi Authorities under legislation e.g. Resource Management Act.

6. **Definitions**

*kaitiakitanga* means the exercise of guardianship by the tangata whenua of an area in accordance with tikanga Māori in relation to natural and physical resources; and includes the ethic of stewardship.

*manaakitanga* means hospitality, kindness, generosity, support - the process of showing respect, generosity and care for others.

*mana whenua* means customary authority exercised by an iwi or hapu in an identified area.

*rangatiratanga* means chieftainship, right to exercise authority, chiefly autonomy, chiefly authority, ownership, leadership of a social group, domain of the rangatira, noble birth, attributes of a chief.

*ūkaipōtanga* means recognition of origins.

*tangata whenua*, in relation to a particular area, means the iwi, or hapu that holds mana whenua over that area.

*wairua* means spirit, soul - spirit of a person which exists beyond death.
7. Marae Location Map