

COUNCIL

AGENDA

Extraordinary meeting to be held

THURSDAY 18 MAY 2017

8.30AM

In the Manawatu District Council Chambers,
135 Manchester Street, Feilding

*Please note: meeting will be adjourned to reconvene on
Monday 22 May 2017, 8.30am*

A handwritten signature in black ink that reads "R.G. Templer".

Dr Richard Templer
Chief Executive

MEMBERSHIP

Chairperson

Her Worship the Mayor, Helen Worboys

Deputy Chairperson

Deputy Mayor, Michael Ford

Members

Councillor Steve Bielski
Councillor Stuart Campbell
Councillor Barbara Cameron
Councillor Shane Casey
Councillor Hilary Humphrey
Councillor Phil Marsh
Councillor Andrew Quarrie
Councillor Alison Short
Councillor Howard Voss

ORDER OF BUSINESS

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2. APOLOGIES	
3. DECLARATIONS OF INTEREST	
Notification from elected members of:	
3.1 Any interests that may create a conflict with their role as an elected member relating to the items of business for this meeting; and	
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4. OFFICER REPORTS	
4.1 CONSIDERATION OF SUBMISSIONS – DRAFT ANNUAL PLAN 2017-18	4
Report of the General Manager – Community and Strategy dated 12 May 2017 seeking consideration of submissions made on the Draft Annual Plan 2017/18.	
4.2 CONSIDERATION OF SUBMISSIONS – DRAFT WASTE MANAGEMENT AND MINIMISATION PLAN	9
Report of the General Manager – Infrastructure dated 12 May 2017 seeking consideration of submissions made on the Draft Waste Management and Minimisation Plan.	
5. MEETING CLOSURE	

Council

Meeting of 18 May 2017

Business Unit: Community and Strategy

Date Created: 15 May 2017

Consideration of Submissions - Draft Annual Plan 2017/18

Purpose

To consider submissions made on the Draft Annual Plan 2017/18.

Significance of Decision

The Council's Significance and Engagement Policy was triggered by matters discussed in this report. There is a legal requirement to engage with the community on the material differences proposed in the Draft Annual Plan 2017/18 Consultation Document and Supporting Information.

Recommendations

That Council considers the submissions made on the Draft Annual Plan 2017/18.

Report prepared by:

Tracey Hunt

Strategy Manager

Approved for submission by:

Brent Limmer

General Manager - Community and Strategy

1 Contribution to the Council Vision and Council Outcomes

1.1 Relationship to the Council Outcomes that underpin the Council's Vision:

Connected, vibrant and thriving Manawatu – the best rural lifestyle in New Zealand

Manawatu District will improve the natural environment, stewarding the district in a practice aligned to the concept of kaitiakitanga.	The Manawatu will attract and retain residents.	Manawatu district develops a broad economic base from its solid foundation in the primary sector.	Manawatu and its people are connected via quality infrastructure and technology.	Manawatu's built environment is safe, reliable and attractive.	Manawatu District Council is an agile and efficient organisation.
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2 Background

- 2.1 The preparation of the Draft Annual Plan 2017/18 Supporting Information and Consultation Document is required by the Local Government Act 2002. The information is based on year three of the Long Term Plan 2015-25.
- 2.2 The Draft Annual Plan 2017/18 Consultation Document and Supporting Information includes the proposed variations differences from what was agreed to in the Long Term Plan 2015-25. The Local Government Act 2002 requires Council to consult with the community about the proposed variations.
- 2.3 The Draft Annual Plan has been open for consultation from 28 March 2017 to 28 April 2017. During this time, public information sessions were held in Kimbolton, Feilding and Rongotea. Annual Plan information was also presented to Nga Manu Taiko and the Annual Hall Committee and Community Committee meeting. Elected Members and Staff Members also attended the Feilding Farmers Market to share information about the Annual Plan.
- 2.4 Published information about the Annual Plan included:
- Four articles in *Our District News*
 - Two letters to the editor
 - Four *Stuff* articles
 - 220 consultation documents
 - 130 Support information documents
 - 20,000 Annual Plan Summaries (included in the *Feilding Herald*)
- 2.5 Annual Plan documents were provided online using Council’s “Have Your Say” website. Promotion of issues was completed via the Council’s FaceBook page and posts.
- 2.6 On site signage regarding the proposal to close Kowhai Park bird aviaries was erected in Kowhai Park.
- 2.7 Council received 151 submissions on the Draft Annual Plan. In comparison, the 2016 annual plan consultation received 53 submissions. Of those who made submissions, 48 submitters attended hearings held from 10 to 12 May 2017 to speak to their submissions.

3 Discussion and Options considered

- 3.1 Annual Plan proposals include a range of changes such as funding increases for existing projects, addition of new projects, delays to projects to allow for further investigation to take place, and savings. Budgets have been adjusted to reflect these changes.
- 3.2 A summary of the Annual Plan proposals includes:
- Increase funding for the Roothing Programme, District Plan Review, Community Planning, Community Development, Water Supply and Wastewater Programmes.
 - Proceed with the development of Council Place Carpark and Feilding Waste Water Treatment Plant upgrade programme.

- Close the aviaries at Kowhai Park.
- Delay the construction of the Feilding to Palmerston North Cycleway, Bowen Street Upgrade, Resource Recovery Centre, Feilding Public Library Refurbishment, Sanson Playground, Timona Park Public Toilets, Halcombe Water Treatment Plant and Water Supply Infrastructure upgrades.
- Reallocate funding from the Feilding Waste Water Treatment Plant upgrade programme.
- Reduce funding to Emergency Management (due to Central Government changes).
- Not proceed with the water consent renewal for the water supply at Sanson (as a new alternative water supply system is being developed).

3.3 The majority of submissions were on the following proposals:

Proposal	For	Against
Close the aviaries at Kowhai Park	15	49
Proceed with the development of Council Place Carpark	9	3
Delay the construction of the Feilding to Palmerston North Cycleway	4	2
Delay the construction of Timona Park Public Toilets		4

3.4 Council received two petitions with a total of 531 petitioners opposing the closure of the aviaries at Kowhai Park.

3.5 A number of submissions raised other topics for Council to consider including:

- Proposal to re-establish a kindergarten in Kimbolton
- Requests for additional road sealing and footpaths
- Requests for services in Precinct 4
- Requests for Council to develop a Smokefree Policy

- Request for further improvements at the Sanson Recreation Reserve
- Request for safety improvements in Halcombe
- Requests for funding for a 'City to the Sea' feasibility study
- Requests for drainage investigations in district villages.

3.6 Following the consideration of submissions, the Council will adopt the final Annual Plan, incorporating changes agreed by the Council, at its meeting on Wednesday 14 June 2017.

4 Operational Implications

4.1 Any capital / operating expenditure implications or maintenance costs arising from decisions made relating to matters raised in submissions will require budget adjustments.

5 Financial implications

5.1 Budgets prepared for the Long Term Plan 2015-25 forecast a 4.5% average rates increase in 2017/18. However adjustments to projects including savings, delays and the introduction of new projects have resulted in a 0.9% reduction from what was forecast. The proposed average rates increase for 2017/18 is 3.6%.

5.2 Any resource requirements arising from decisions made relating to matters raised in submissions will require budget adjustments.

6 Statutory Requirements

6.1 All documentation and processes followed are in accordance with sections 95 and 82 of the Local Government Act 2002.

7 Delegations

7.1 The Council has the responsibility for setting the Council's strategic direction, which includes adoption of the Annual Plan.

8 Consultation

8.1 Formal consultation was undertaken from 28 March to 28 April 2017. A range of communication and engagement methods were used during this time, with the aim of engaging residents. Methods of engagement included information sessions, media articles in *Our District News*, Facebook and use of the Council's specific consultation that enables online discussion and submissions. Hard copies of consultation material were available at the Council office and at the Feilding Public Library.

9 Cultural Considerations

9.1 There are no specific cultural considerations associated with this matter.

10 Conclusion

- 10.1 The Draft Annual Plan 2017-18 Supporting Information and Consultation Document are based on year three of the Long Term Plan 2015-25. There were a number of differences being proposed from what was agreed to in the Long Term Plan, on which Council undertook consultation with the community.

11 Attachments

- Advice from officers on topics raised by submitters will be circulated separately

Council

Meeting of 18 May 2017

Business Unit: Infrastructure

Date Created: 15 May 2017

Consideration of Submissions - Draft Waste Management and Minimisation Plan

Purpose

To consider submissions made on the Draft Waste Management and Minimisation Plan.

Significance of Decision

The Council's Significance and Engagement policy was triggered by matters discussed in this report. There is a legal requirement to engage with the community on the draft Waste Management and Minimisation Plan.

Recommendations

1. That Council does not implement the Feilding kitchen waste kerbside collection initiative
2. That Council does not extend the kerbside recyclable collection to the villages within the district.
3. That Council installs Mobile Recycling Centres (MRC's) in Halcombe and Apiti.
4. That Council initiates the targeted education to facilitate greater levels of off-farm solid waste disposal and recycling of inorganic agricultural wastes funded by the Waste Levy.
5. That Council undertake to further inform and engage with the community and various sectors within the community to obtain a more comprehensive understanding of our communities' needs and to better explain Council's drivers with respect to waste management and minimisation.
6. That the need for any further waste initiatives be included as part of, or in parallel with, Council's consultation on the 2018-28 Long Term Plan.
7. That the final Waste Management and Minimisation Plan, incorporating changes agreed to by the Council, be presented for adoption by Council on 14 June 2017.

Report prepared by:
Chris Pepper
Special Projects Manager

Approved for submission by:
 Hamish Waugh
 General Manager - Infrastructure

1 Contribution to the Council Vision and Council Outcomes

1.1 Relationship to the Council Outcomes that underpin the Council’s Vision:

Connected, vibrant and thriving Manawatu – the best rural lifestyle in New Zealand

Manawatu District will improve the natural environment, stewarding the district in a practice aligned to the concept of kaitiakitanga.	The Manawatu will attract and retain residents.	Manawatu district develops a broad economic base from its solid foundation in the primary sector.	Manawatu and its people are connected via quality infrastructure and technology.	Manawatu’s built environment is safe, reliable and attractive.	Manawatu District Council is an agile and efficient organisation.
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2 Background

2.1 The preparation of the Draft Waste Management and Minimisation Plan is required by the Waste Minimisation Act 2008.

2.2 The Draft Waste Management and Minimisation Plan has been open for consultation from 28 March 2017 to 28 April 2017. During this time, four public information sessions were held in Kimbolton, Feilding and Rongotea. Information was also provided as part of the Annual Plan information that was presented to Nga Manu Taiko and the Annual Hall Committee and Community Committee meeting. A letter drop to further outline the implication of proposed changes to the residents of Rongotea and Himatangi was also undertaken.

2.3 Information was also provided via online media using Council’s “Have Your Say” website, and via social media with four FaceBook posts.

2.4 The draft Plan proposed the following initiatives to further divert waste from landfill:

- Collection of kitchen waste in Feilding
- Supply of 26 blue bags per year in Feilding
- Extension of the kerbside collection service to the villages and closing of the Mobile Recycling Centres in Sanson, Himatangi beach, and Tangimoana
- Adding Mobile Recycling Centres in Halcombe and Apiti
- Education and facilitation to reduce on-farm waste disposal
- These initiatives were designed to minimise the overall cost of household waste disposal by providing extra recycling servicing in order to reduce the amount of

household waste generated, and to look at reducing the potentially high environmental impact of farm waste disposal.

- 2.5 In response, the Council received 351 submissions on the Plan. Of these 122 were against the Feilding kitchen waste collection initiative, and 199 against extending kerbside recycling to the villages.

3 Discussion and Options considered

- 3.1 A number of initiatives to divert waste from landfill were proposed. If adopted these proposals would be further developed, with a view to physical implementation in the 2018/19 financial year.

- 3.2 The submissions received by Council raised the following topics for Council to consider:

- Concerns about the impacts on rates

- 3.3 The following key themes have been identified during from the submissions for Council deliberation and decision:

- Confusion about what the initiatives meant as a package of initiatives to encourage further diversion of household waste from landfill at an affordable cost to an individual household

- 3.4 The intent of Council, in conjunction with initiatives already proved by Council, is to create an integrated waste solution for the Manawatu District and increase recycling tonnages collected by extending and enhancing service delivery, and by engaging with our rural community, with the extra rates required being offset by a lesser need for waste services provided though the purchase of rubbish bags.

- 3.5 The outcome of the consultation process means that further work needs to be done to clearly explain what Council is trying to do, and to look to minimise the rating impacts of any initiatives undertaken or further investigated. Following the consideration of submissions, the Council will adopt the final Waste Management and Minimisation Plan, incorporating changes agreed by the Council, at its meeting on Wednesday 14 June 2017.

4 Operational Implications

- 4.1 As there is no intention to change levels of service immediately there are no capital / operating expenditure implications or maintenance costs arising from decisions made relating to matters raised in submissions.

5 Financial implications

- 5.1 Budgets prepared for the Long Term Plan 2015-25 forecast no change to the current service delivery in 2017-18.

- 5.2 Any resource requirements arising from decisions made relating to matters raised in submissions will require budget adjustments.

6 Statutory Requirements

- 6.1 The Waste Minimisation Act (2008) encourages a reduction in the amount of waste generated and disposed of in New Zealand. The aim is to reduce the environmental harm of waste and to provide economic, social and cultural benefits. The Act specifically *'clarifies the roles and responsibilities of territorial authorities with respect to waste minimisation'*, which is *'to promote effective and efficient waste management and minimisation within their districts'*. This is achieved by having a Waste Management and Minimisation Plan. (WMMP).
- 6.2 WMMPs must include objectives, policies and methods to achieve the above, and to show how implementation will be funded. Councils must also consider the waste hierarchy, have regard to The New Zealand Waste Strategy: Reducing harm, improving efficiency (2010) and their most recent waste assessment.
- 6.3 There has been good progress by central government, local government and the waste sector in achieving the wider principles and goals of the New Zealand Waste Strategy, but more can be done to make progress against some Strategy targets.

6.4 The relevant recommendations of the Waste Strategy are as follows:

1. Retain the New Zealand Waste Strategy as an appropriate framework to improve waste management and drive waste minimisation consistent with the direction of the Government's wider sustainable development objectives for New Zealand.
2. Focus future effort to manage and minimise waste in the following areas:

Maintain and increase momentum in waste management and minimisation activity by local government through the development of and support for programmes to:

- Enhance the adoption of best practice;
- Strengthen regional cooperation, where appropriate;
- Draw on international best practice;
- Expand existing services and increase participation in them;
- Increase funding, and additional funding mechanisms, for waste minimisation initiatives;
- Increase public awareness to drive greater community and householder action on waste minimisation.

Improve the management of priority waste streams as set out in the New Zealand Waste Strategy, specifically:

Organics

- Assist in the development and improvement of markets for reprocessed organic wastes, especially bio-solids;
- Improve organic waste diversion management, best-practice implementation and promotion of emerging technologies.

7 Delegations

- 7.1 The Council has the responsibility for setting the Council's strategic direction, which includes adoption of the Waste Management and Minimisation Plan.

8 Consultation

- 8.1 Formal consultation was undertaken from 28 March to 28 April 2017. A range of communication and engagement methods were used during this time, with the aim of engaging residents. Methods of engagement included information sessions, media articles in *Our District News*, Facebook and use of the Council's specific consultation that enables online discussion and submissions. Hard copies of consultation material were available at the Council office and at the Feilding Public Library.

9 Cultural Considerations

- 9.1 There are no specific cultural considerations associated with this matter.

10 Conclusion

- 10.1 The consultation on the draft Waste Minimisation and Management Plan indicates some community unease above the cost of implementing new initiatives to minimise waste as well as a lack of understanding of the effects of the changes on facilitating waste minimisation. The changes proposed are supported by the requirements of the legislation, in particular the drivers within the New Zealand Waste strategy to enhance waste minimisation.
- 10.2 As none of the initiatives proposed in the Plan are intended for immediate implementation, there is time to develop a better understanding of our communities' needs and to better explain the requirements placed upon Council. Any specific initiatives can then be brought back to Council for consultation as part of the process to adopt the 2018-28 Long Term Plan.

11 Attachments

- Nil.